

# FREEDOM OF INFORMATION MANUAL

Central Philippines State University

FREEDOM OF INFORMATION (FOI) Manual

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## INTRODUCTION

This Manual is prepared in compliance with Executive Order No. 2 dated July 23, 2016(\*), entitled "Operationalizing in the Executive Branch the People's Constitutional Right to Information and the State Policies of Full Disclosure and Transparency in the Public Service and Providing Guidelines Therefor."

It is intended as guide (1) to the public for the request and grant of information from Central Philippines State University on matters of public concern and (2) to the institution on the proper disposition of such requests.

ALADINO C. M CA, Ph.D. SUC President II

## **DEFINITION OF TERMS**

(a) "Exception" shall mean exceptions enshrined in the Constitution, existing law or jurisprudence and are those included on the Inventory of Exceptions to Executive Order No. 2 (2.2016)

(b) "Information" shall mean any records, documents, papers, reports, letters, contracts, minutes and transcripts of official meetings, maps, books, photographs, data, research materials, films, sound and video recording, magnetic or other tapes, electronic data, computer stored data, any other like or similar data or materials recorded, stored or archived in whatever format, whether offline or online, which are made, received, or kept in or under the control and custody of any government office pursuant to law, executive order, and rules and regulations or in connection with the performance or transaction of official business by any government office.

(c) "Official record/records" shall refer to information produced or received by a public officer or employee, or by a government office in an official capacity or pursuant to a public function or duty.

(d) "Proof of Identification" shall refer to valid proof of identity, including

Social Security System (SSS)/ Government Service Insurance System(GSIS) Unified Multi-Purpose Identification (UMID) Card, Land Transportation Office (LTO) Driver's License, Professional Regulatory Commission (PRC) ID, Commission on Elections (COMELEC) Voter's ID or Voter's Registration Record from COMELEC Head or Regional Office, Current Valid.

(e) "Public record/records" shall include information required by laws, executive orders, rules, or regulations to be entered, kept and made publicly available by a government office.

(f) "Receiving Officer" shall refer to the person in authority designated by the institution to receive requests for information, which in this Manual refers to the Records Officer of the university.

## CONTACT INFORMATION

All requests for information directed to CPSU or its campuses, whether in hard copy, electronic or oral communication, must be directed to:

Records Office/Jane T. Toledo CENTRAL PHILIPPINES STATE UNIVERSITY Kabankalan City, Negros Occidental Phone: (034) 702-9903 or 09173015565/ 09173019987 E-mail: cpsu\_main@cpsu.edu.ph or nsca\_kabcity@yahoo.com.ph

## PROCEDURE

The following sets out the procedure for the filing and processing of requests for information, public records and official records, provided that such data are not listed under the exceptions circularized by the Office of the President of the Philippines (See Appendices).

## Hard Copy Requests

(1) Any agency or person who requests access to information must fill up a request form available at the Records Office and the website of CPSU at www.cpsu.edu.ph, see Downloadable Forms.

(1.1) In case the requesting party is unable to fill up the form due to disability or illiteracy, the person may ask the FOI Receiving Officer (FOI RO), who shall accomplish the form on the requester's behalf.

(2) The person/agency making the request will then receive notification whether the request is granted or denied within 15 working days, unless the information requested requires (a) extensive search of the government office's records facilities, and/or (b) examination of voluminous records, or fortuitous events intervened, in which cases the notification period will be extended for not more than twenty five (25) days.

(3) In case the request is granted, the person may be directed to pay photocopying or reproduction fees before being released the document.

(4) In case the request is denied, the requesting party may appeal the decision following the procedure on Appeals below.

## **Online Requests**

For requests filed online, the requesting party should provide valid proof of identification by sending (a) scanned cop(ies) of valid personal identification, and/or (b) communication authorizing the person to make the transaction on behalf of a certain institution/office/agency and (c) an accomplished request form available for downloading at www.cpsu.edu.ph. The form may be filled up electronically or in handwriting.

The requesting party will likewise receive notification of the receipt of request via e-mail and will receive confirmation regarding the denial or access to the requested information in the same manner.

## **PROCESS FLOW**

The process for the disposition of requests is as follows:

(a) The FOI Receiving Officer will receive the request whether in hard copy, email or oral form in accordance with the prescription stated above;

(b) The request shall be stamped by the FOI RO, indicating the date and time of receipt and the name, rank, title and position of the receiving public officer or employee with the corresponding signature, and a copy thereof furnished to the requesting party;

(c)The copy furnished to the requesting party shall bear the date when he shall receive notification of denial or access to the information requested;

(d) The request must be recorded in a log book together with the date upon which a response is due.

(e) The FOI RO shall inform the requesting party whether his request is denied or accepted as soon as practicable but not exceeding fifteen (15) working days from the receipt thereof, provided the request is fully compliant with the specified requirements;

(e.1) The period to respond may be extended in case the information requested requires extensive search of the government office's records facilities, and/or examination of voluminous records, and/or the occurrence of fortuitous cases or other analogous cases intervened

(e.2) The government office shall notify the person making the request of the extension, setting forth the reasons for such extension,

(e.3) In no case shall the extension go beyond twenty (20) working days unless exceptional circumstances warrant a longer period,

(e.4) In cases the request being asked cannot be directly answered by the university, the FOI RO shall direct the person making the request to other government agencies, non-government agencies, or other organizations,

(f) The FOI RO shall also direct the person making the request to pay any applicable fees;

(g) Upon payment of the fees, the FOI RO shall then process the request by:

(g.1) reproducing the documents requested if available on hand, or

(g.2) asking the concerned office for a copy of the information needed. The request must be stamped by each receiving office in order to trace the status of all requests for timely delivery of the data;

(h) In case the request is denied, the FOI RO must clearly state in the notice of denial the 5 ground(s) for denial and the circumstances on which the denial is based;

(i) In case of appeal, the Appeals procedure set below shall be followed.

## **EXCEPTIONS**

While the law allows public access to official records, public records and to documents and papers pertaining to official acts, transactions or decisions, as well as to government research data in order to enhance transparency and accountability in government official acts, transactions, or decisions it also provides exceptions as listed in the Inventory of Exceptions to Executive Order No. 2 (s. 2016).

Regarding exceptions,

- The Head of Office of CPSU (President) shall determine with reasonable diligence what documents should be listed as excepted;
- (2) In the case of the absence of the President, an FOI Designated Officer must be designated in writing to assume the function;
- (3) The exemption must not serve primarily and purposely to cover up a crime, wrongdoing, graft or corruption.

### DENIAL

- (1) Denial or refusal to accept a request for information should be done as provided by the law, and existing rules and regulations, including exceptions covered by the Inventory of Exceptions to Executive Order No. 2 (2.2016)
- (2) The notice of denial must clearly set forth the ground(s) for denial and the circumstances on which the denial is based.

(3) Failure to notify the requesting party of the action taken on the request within the period herein stipulated shall be deemed a denial of the request for access to information.

## APPEAL

Should the requesting party deem that the denial for access to information made by the FOI RO was unlawful, the following procedure should apply:

- (1) the party whose request was denied may appeal to the University President within fifteen (15) working days from the notice of denial,
- (2) the appeal must be filed using an Appeal Form, which should state point by point the reasons why the denial is unwarranted,
- (3) The President will have to decide on the appeal within thirty (30) working days from the filing of said written appeal,
- (4) Failure of such person or office to decide within the afore-stated period shall be deemed a denial of the appeal,
- (5) No identical appeal or substantially similar requests will be entertained by the FOI RO from the same requesting party once the same request has already been previously granted or denied.
- (6) Upon exhaustion of administrative appeal remedies, the requesting party may file the appropriate case in the proper courts in accordance with the Rules of Court.

## FEES

The requesting party is not required to pay any fee when requesting access to information. However, in case the request is granted, the institution may charge reasonable costs for the photocopy or reproduction of the information requested.

### ADMINISTRATIVE LIABILITY

**Central Philippines State University** 

As provided by Executive Order No. 2, failure to comply with the provisions of the Order as specified in this Manual may be a ground for administrative and disciplinary sanctions against persons with authority for implementing the guidelines set herein.

## EFFECTIVITY

The procedures in this Manual shall take effect upon approval of the Board of Regents of the Central Philippines State University.

APPENDICES

Central Philippines State University

FREEDOM OF INFORMATION (FOI) Manual

## Appendix A. Request Form

## INFORMATION REQUEST FORM

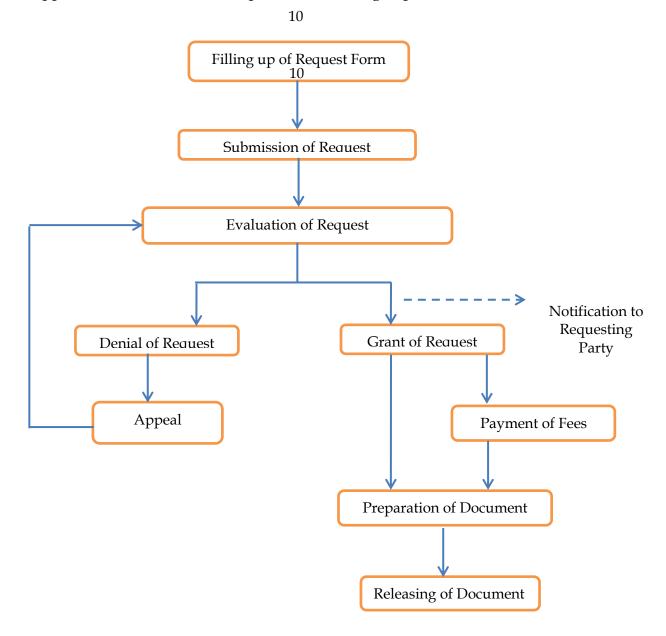
			FOI Tracking No	
A. REQUESTING PARTY 1. Title (e.g. Mr/Mrs/Ms/Miss)	2. Given na	me (including M.I.)	3. Surname	
4. Complete Address: (Apt/House	Number, Street, City/M	lunicipality, Province)		-
5. Contact details: . Type of ID Gi				_
			E-mail Add:	
6. Type of ID Given: (with photogra	ph and signature)			
7. Preferred Mode of Communica	tion : (for clarification a	and other matters)		_
Landline/fax	Mobile	E-mail	Postal Address	
8. Preferred Mode of Reply:				_
Email	Fax	Postal Address	Pick up at Agency	
B. REQUESTED INFORMATION				
10. Reason for Request :				
I declare that the information provided or using forged document is a criminal			e that giving false or misleading information al to process my application.	bout my identity
I bind myself not to share nor disclose obtained in a manner that is not in acc	e the information obtair ordance with the purpos	ned through the FOI F se stated in the reques	program to any other person or entity, or use t.	the information
Date Accomplished:			Signature over printed name of reques	sting Party
The request is recommended to b	e: Approve	ed Denied	Date:	
Reason (in case of denial):			1	
			Signature over printed name/I	Designation
Central Philippines State Univ	versity		FREEDOM OF INFORMATION	

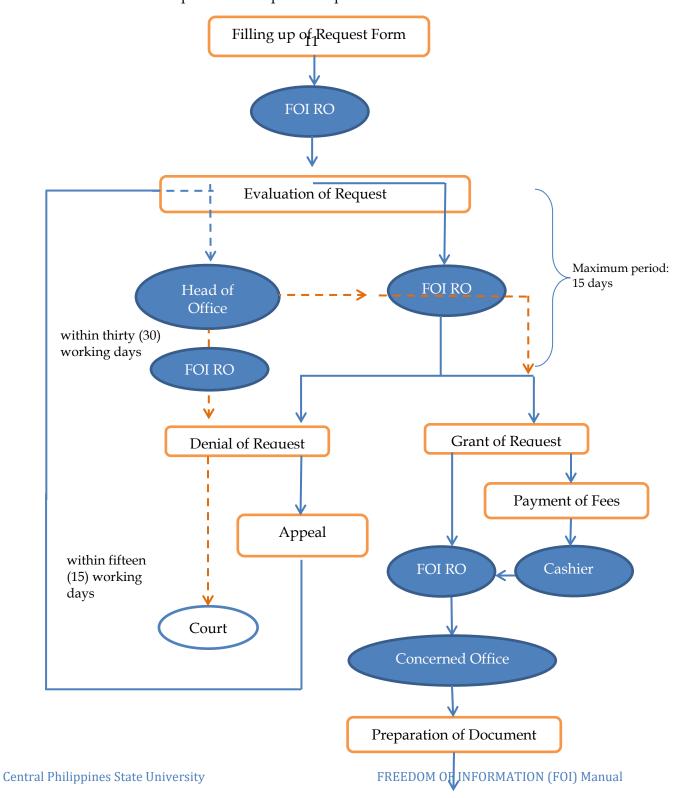
Decision on Application:	Successful	Partially Su	ccessful	Denied	Cost
Date Request finished:		Da	Le Documents	s sent <i>(if any)</i> :	
			Si	gnature over prin	ted name/Receiving Officer
complish this form in duplicate					
		(	)		
Appendix B. A	ppeal For				
	INF	ORMATION	APPEAL	FORM	
					Reference No.
					Date:
opealing Person/Agency	,.				
ddress:					
entification/Proof of Auth					
none:	•				
Date of Rejection of R	equest :				
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nformation Requested	d:				
Reason for Appeal -					
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Preferred Mode of Del	e receipt of	the appeal ag		arlier reque	est for information:
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Preferred Mode of Del	e receipt of	the appeal ag		FOI Rect	est for information:
Preferred Mode of Del This is to acknowledge	e receipt of	the appeal ag	ainst an e 	FOI Rece President/FO	est for information:
Preferred Mode of Del This is to acknowledge This is to acknowledge	e receipt of	the appeal ag	ainst an e 	FOI Rect	est for information:
Preferred Mode of Del This is to acknowledge	e receipt of	the appeal ag	ainst an e 	FOI Rece President/FO	est for information:
Preferred Mode of Del This is to acknowledge This is to acknowledge	e receipt of	the appeal ag	ainst an e 	FOI Rece President/FO	est for information:
Preferred Mode of Del This is to acknowledge This is to acknowledge	e receipt of	the appeal ag	ainst an e 	FOI Rece President/FO	est for information:

Accomplish this form in duplicate

Accomplish this form in duplicate

Appendix C. Flow chart of the procedure in filing requests for information





Appendix D. Process flow of the disposition of requests for public information



Appendix E. Inventory of Exceptions to Executive Order No. 2 (s. 2016)

## Office of the President of the Philippines Malacañang

## MEMORANDUM FROM THE EXECUTIVE SECRETARY

TO: All Heads of Departments, Bureaus and Agencies of the National/Local Governments Including Government-Owned and Controlled Corporations (GOCCs), Government Financial Institutions (GFIs), and All Others Concerned

#### SUBJECT: INVENTORY OF EXCEPTIONS TO EXECUTIVE ORDER NO. 2 (S. 2016)

DATE: 24 November 2016

Pursuant to Section 4 of Executive Order (EO) No. 2 (s. 2016), the Office of the President hereby circularizes the inventory of exceptions to the right to access of information, for the guidance of all government offices and instrumentalities covered by EO No. 2 (s. 2016) and the general public.

The foregoing list of exceptions shall be without prejudice to existing laws, jurisprudence, rules or regulations authorizing the disclosure of the excepted information upon satisfaction of certain conditions in certain cases, such as the consent of the concerned party or as may be ordered by the courts.

In evaluating requests for information, all heads of offices are enjoined to ensure the meaningful exercise of the public of their right to access to information on public concerns.

For your information and guidance.

+52 SALVADOR C. MEDIALDEA



#### Exceptions to Right of Access to Information

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For the guidance of all government offices and instrumentalities covered by EO No. 2 (s. 2016) and the general public, the following are the exceptions to the right of access to information, as recognized by the Constitution, existing laws, or jurisprudence:<sup>1</sup>

- 1. Information covered by Executive privilege;
- Privileged information relating to national security, defense or international relations;
- Information concerning law enforcement and protection of public and personal safety;
- Information deemed confidential for the protection of the privacy of persons and certain individuals such as minors, victims of crimes, or the accused;
- 5. Information, documents or records known by reason of official capacity and are deemed as confidential, including those submitted or disclosed by entities to government agencies, tribunals, boards, or officers, in relation to the performance of their functions, or to inquiries or investigation conducted by them in the exercise of their administrative, regulatory or quasi-judicial powers;
- Prejudicial premature disclosure;
- Records of proceedings or information from proceedings which, pursuant to law or relevant rules and regulations, are treated as confidential or privileged;
- 8. Matters considered confidential under banking and finance laws, and their amendatory laws; and
- Other exceptions to the right to information under laws, jurisprudence, rules and regulations.

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For the implementation of the exceptions to the right of access to information, the following provide the salient details and legal bases that define the extent and application of the exceptions.

- Information covered by Executive privilege:
  - Presidential conversations, correspondences, and discussions in closeddoor Cabinet meetings;<sup>2</sup> and
  - b. Matters covered by deliberative process privilege, namely:
    - i. advisory opinions, recommendations and deliberations comprising part of a process by which governmental decisions and policies are formulated; intra-agency or inter-agency recommendations or communications during the stage when common assertions are still in the process of being formulated or are in the exploratory stage; or information pertaining to the decision-making of executive officials;<sup>3</sup> and
    - ii. information, record or document comprising drafts of decisions, orders, rulings, policy decisions, memoranda, etc.;<sup>4</sup>
- Privileged information relating to national security, defense or international relations:
  - Information, record, or document that must be kept secret in the interest of national defense or security;<sup>5</sup>
  - b. Diplomatic negotiations and other information required to be kept secret in the conduct of foreign affairs;<sup>6</sup> and

<sup>&</sup>lt;sup>2</sup> This exception may only be invoked by the President and his close advisors. The extent of the privilege is defined by applicable jurisprudence: *Senate v. Ermita*, G.R. No. 169777, 20 April 2006, 488 SCRA 1; *Neri v. Senate Committee on Accountability of Public Officers and Investigations*, G.R. No. 180643, 4 September 2008, 564 SCRA 152; *Akbayan v. Aquino*, G.R. No. 170516, 16 July 2008, 558 SCRA 468; and *Chavez v. PCGG*, G.R. No. 130716, 9 December 1998, 299 SCRA 744.

<sup>&</sup>lt;sup>3</sup> Akbayan v. Aquino, supra; Chavez v. NHA, G.R. No. 164527, 15 August 2007; and Chavez v. PCGG; supra. The privilege of invoking this exception ends when the executive agency adopts a definite proposition (*Department of Foreign Affairs v. BCA International Corp.*, G.R. No. 210858, 20 July 2016).

<sup>&</sup>lt;sup>4</sup> Section 3(d) Rule IV, Rules Implementing the Code of Conduct and Ethical Standards for Public Officials and Employees (Rules on CCESPOE). Drafts of decisions, orders, rulings, policy decisions, memoranda, and the like, such as resolutions prepared by the investigating prosecutor prior to approval for promulgation and release to parties [Revised Manual for Prosecutors of the Department of Justice (DOJ)] are also covered under this category of exceptions.

<sup>&</sup>lt;sup>5</sup> Almonte v. Vasquez, G.R. No. 95367, 23 May 1995, 244 SCRA 286; Chavez v. PCGG, supra; Legaspi v. Civil Service Commission, L-72119, 29 May 1987, 150 SCRA 530; Chavez v. NHA, supra; Neri v. Senate, supra; Chavez v. Public Estates Authority, G.R. No. 133250, 9 July 2002, 384 SCRA 152; and Section 3(a), Rule IV, Rules on CCESPOE. This exception generally includes matters classified under Memorandum Circular (MC) No. 78, as amended by MC No. 196 as "Top Secret," "Secret," "Confidential," and "Restricted."

Akhavan v Aquino supra: Section 3(a) Pule IV Pules on CCESPOE This emiliance men ha included

- Patent applications, the publication of which would prejudice national security and interests;<sup>7</sup>
- Information concerning law enforcement and protection of public and personal safety:
  - a. Investigation records compiled for law enforcement purposes or information which if written would be contained in such records, but only to the extent that the production of such records or information would –
    - interfere with enforcement proceedings;
    - ii. deprive a person of a right to a fair trial or an impartial adjudication;
    - iii. disclose the identity of a confidential source and in the case of a record compiled by a criminal law enforcement authority in the course of a criminal investigation, or by an agency conducting a lawful national security intelligence investigation, confidential information furnished only by the confidential source; or
    - iv. unjustifiably disclose investigative techniques and procedures;<sup>8</sup>
  - b. Informer's privilege or the privilege of the Government not to disclose the identity of a person or persons who furnish information of violations of law to officers charged with the enforcement of law;<sup>9</sup>
  - c. When disclosure of information would put the life and safety of an individual in imminent danger;<sup>10</sup>
  - d. Any information given by informants leading to the recovery of carnapped vehicles and apprehension of the persons charged with carnapping;<sup>11</sup> and
  - e. All proceedings involving application for admission into the Witness Protection Program and the action taken thereon;<sup>12</sup>
- Information deemed confidential for the protection of the privacy of persons and certain individuals such as minors, victims of crimes, or the accused. These include:

<sup>&</sup>lt;sup>7</sup> The applicability of this exception is determined by the Director General of the Intellectual Property Office and subject to the approval of the Secretary of the Department of Trade and Industry. Section 44.3 of the *Intellectual Property Code* (RA No. 8293, as amended by RA No. 10372).

<sup>&</sup>lt;sup>8</sup> Section 3(f), Rule IV, Rules on CCESPOE; Chavez v. PCGG, supra. May be invoked by law enforcement agencies.

<sup>&</sup>lt;sup>9</sup> Akbayan v. Aquino, supra; and Section 51, Human Security Act of 2007 (RA No. 9372). May be invoked by law enforcement agencies.

<sup>&</sup>lt;sup>10</sup> Section 3(b), Rule IV, Rules on CCESPOE.

<sup>&</sup>lt;sup>11</sup> Section 19, New Anti Carnapping Act of 2016 (RA No. 10883). May be invoked by law enforcement

a. Information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy,13 personal information or records,<sup>14</sup> including sensitive personal information, birth records,<sup>15</sup> school records,<sup>16</sup> or medical or health records;<sup>17</sup>

Sensitive personal information as defined under the Data Privacy Act of 2012 refers to personal information:18

- (1) about an individual's race, ethnic origin, marital status, age, color, and religious, philosophical or political affiliations;
- about an individual's health, education, genetic or sexual life of a (2)person, or to any proceeding for any offense committed or alleged to have been committed by such person, the disposal of such proceedings, or the sentence of any court in such proceedings;
- (3) issued by government agencies peculiar to an individual which includes, but not limited to, social security numbers, previous or current health records, licenses or its denials, suspension or revocation, and tax returns; and
- (4) specifically established by an executive order or an act of Congress to be kept classified.

However, personal information may be disclosed to the extent that the requested information is shown to be a matter of public concern or interest, shall not meddle with or disturb the private life or family relations of the individual<sup>19</sup> and is not prohibited by any law or regulation. Any disclosure of personal information shall be in accordance with the principles of transparency, legitimate purpose and proportionality.20

Disclosure of personal information about any individual who is or was an officer or employee of a government institution shall be allowed, provided that such information relates to the position or functions of the individual. including: (1) the fact that the individual is or was an officer or employee of

<sup>13</sup> Section 3(e), Rule IV, Rules on CCESPOE.

<sup>&</sup>lt;sup>14</sup> Sections 8 and 15, Data Privacy Act of 2012 (RA No. 10173); Personal information refers to any information whether recorded in a material form or not, from which the identity of an individual is apparent or can be reasonably and directly ascertained by the entity holding the information, or when put together with other information would directly and certainly identify an individual [Section 3(g), Data Privacy Act of 2012]; Article 26, Civil Code. May be invoked by National Privacy Commission and government personal information controllers.

<sup>&</sup>lt;sup>15</sup> Article 7, The Child and Youth Welfare Code [Presidential Decree (PD) No. 603].

<sup>&</sup>lt;sup>16</sup> Section 9(4), Education Act of 1982 [Batas Pambansa (BP) Blg. 232].

<sup>17</sup> Medical and health records are considered as sensitive personal information pursuant to Section 3(I)(2), Data Privacy Act of 2012; See also Department of Health-Department of Science and Technology (DOST)-Philippine Health Insurance Corporation Joint Administrative Order No. 2016-0002 (Privacy Guidelines for the Implementation of the Philippine Health Information Exchange).

<sup>16</sup> Section 3(I), Data Privacy Act of 2012.

<sup>19</sup> Article 26(2), Civil Code.

the government institution; (2) the title, business address and office telephone number of the individual; (3) the classification, salary range and responsibilities of the position held by the individual; and (4) the name of the individual on a document prepared by the individual in the course of employment with the government;<sup>21</sup>

- Source of any news report or information appearing in newspapers, magazines or periodicals of general circulation obtained in confidence;<sup>22</sup> and
- c. Records of proceedings and processes deemed confidential by law for the privacy and/or protection of certain individuals, such as children, victims of crime, witnesses to a crime or rehabilitated drug offenders, including those pertaining to the following:
  - (1) records of child and family cases:<sup>23</sup>
  - (2) children in conflict with the law from initial contact until final disposition of the case;<sup>24</sup>
  - (3) a child who is a victim of any offense under the Anti-Child Pornography Act of 2009, including the name and personal circumstances of the child, or the child's immediate family, or any other information tending to establish the child's identity;<sup>25</sup>
  - (4) a child witness, who is a victim of a crime, an accused of a crime, or a witness to a crime, including the name, address, telephone number, school, or other identifying information of a child or an immediate family of the child;<sup>26</sup>
  - (5) cases involving violence against women and their children, including the name, address, telephone number, school, business, address, employer, or other identifying information of a victim or an immediate family member;<sup>27</sup>
  - (6) trafficked persons, including their names and personal circumstances, or any other information tending to establish the identity of the trafficked person;<sup>28</sup>
  - (7) names of victims of child abuse, exploitation or discrimination;<sup>29</sup>

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<sup>21</sup> Section 4, Data Privacy Act of 2012.

<sup>&</sup>lt;sup>22</sup> An Act to Exempt the Publisher, Editor or Reporter of any Publication from Revealing the Source of Published News or Information Obtained in Confidence (RA No. 53), as amended by RA No. 1477. May be invoked by government newspapers.

<sup>23</sup> Section 12, Family Courts Act of 1997 (RA Act No. 8369).

<sup>&</sup>lt;sup>24</sup> Section 43, Juvenile Justice and Welfare Act of 2006 (RA No. 9344).

<sup>&</sup>lt;sup>25</sup> Section 13, Anti-Child Pornography Act of 2009 (RA No. 9775).

<sup>&</sup>lt;sup>26</sup> Section 31, A.M. No. 00-4-07-SC, Re: Proposed Rule on Examination of a Child Witness.

<sup>&</sup>lt;sup>27</sup> Section 44, Anti-Violence Against Women and their Children Act of 2004 (RA No. 9262); and People v. Cabalquinto, G.R. No. 167693, 19 September 2006.

<sup>&</sup>lt;sup>28</sup> Section 7, Anti-Trafficking in Persons Act of 2003 (RA No. 9208), as amended by RA No. 10364.

- 18 Id result in un
- (8) disclosure which would result in undue and sensationalized publicity of any case involving a child in conflict with the law, child abuse, or violation of anti-trafficking of persons;<sup>30</sup>
- (9) records, documents and communications of proceedings involving domestic and inter-country adoptions, including the identity of the child, natural parents and adoptive parents;<sup>31</sup>
- (10) names of students who committed acts of bullying or retaliation;32
- (11) first time minor (drug) offenders under suspended sentence who comply with applicable rules and regulations of the Dangerous Drugs Board and who are subsequently discharged; judicial and medical records of drug dependents under the voluntary submission program; and records of a drug dependent who was rehabilitated and discharged from treatment and rehabilitation centers under the compulsory submission program, or who was charged for violation of Section 15 (use of dangerous drugs) of the Comprehensive Dangerous Drugs Act of 2002, as amended; and <sup>33</sup>
- (12) identity, status and medical records of individuals with Human Immunodeficiency Virus (HIV), as well as results of HIV/Acquired Immune Deficiency Syndrome (AIDS) testing;<sup>34</sup>
- 5. Information, documents or records known by reason of official capacity and are deemed as confidential, including those submitted or disclosed by entities to government agencies, tribunals, boards, or officers, in relation to the performance of their functions, or to inquiries or investigation conducted by them in the exercise of their administrative, regulatory or quasi-judicial powers, such as but not limited to the following:
  - Trade secrets, intellectual property, business, commercial, financial and other proprietary information;<sup>35</sup>

<sup>&</sup>lt;sup>30</sup> Section 14, Juvenile Justice and Welfare Act of 2006; Section 7, Anti-Trafficking in Persons Act of 2003, as amended; and Section 29, Special Protection of Children Against Abuse, Exploitation and Discrimination Act.

<sup>&</sup>lt;sup>31</sup> Section 15, Domestic Adoption Act of 1998 (RA No. 8552) and Section 43, IRR of RA No. 8552; Sections 6 and 16(b), Inter-Country Adoption Act of 1995 (RA No. 8043) and Sections 53, 54 and 55 of IRR of RA No. 8043.

<sup>32</sup> Section 3(h), Anti-Bullying Act (RA No. 10627).

<sup>&</sup>lt;sup>33</sup> Sections 60, 64 and 67, Comprehensive Dangerous Drugs Act of 2002 (RA No. 9165).

<sup>&</sup>lt;sup>34</sup> Sections 2(b), 18, 30, and 32, Philippine AIDS Prevention and Control Act of 1998 (RA No. 8504).

<sup>&</sup>lt;sup>35</sup> Sections 45, 106.1, and 150.2, *The Intellectual Property Code* (RA No. 8293, as amended by RA No. 10372); Section 66.2, *Securities Regulation Code* (RA No. 8799); DOST Administrative Order No. 004-16; Section 142, *The Corporation Code* (BP BIg. 68); Section 34, *Philippine Competition Act* (RA No. 10667); Sections 23, and 27, (c) The New Central Back Act (IRA No. 2652). Acti Marcov.

No. 10667); Sections 23 and 27 (c), The New Central Bank Act (RA No. 7653); Anti-Money Laundering Act (RA No. 9160); Section 18, Strategic Trade Management Act (RA No. 10697); Sections 10 and 14, Safeguard Measures Act (RA No. 8800); Section 12, Toxic Substances and Hazardous and Nuclear Wastes Control Act of 1990 (RA No. 6969); Article 290, Revised Penal Code; Section 10.10, Rule 10, 2012 Revised IRR of Build-Operate-Transfer Law (RA No. 6957); and

- b. Data furnished to statistical inquiries, surveys and censuses of the Philippine Statistics Authority (PSA);<sup>36</sup>
- c. Records and reports submitted to the Social Security System by the employer or member;<sup>37</sup>
- Information gathered from HIV/AIDS contact tracing and all other related health intelligence activities;<sup>38</sup>
- e. Confidential information submitted to the Philippine Competition Commission prohibited from disclosure by law, including the identity of the person who provided the information under condition of anonymity;<sup>39</sup>
- f. Applications and supporting documents filed pursuant to the Omnibus Investments Code of 1987;<sup>40</sup>
- g. Documents submitted through the Government Electronic Procurement System;<sup>41</sup>
- h. Information obtained from accessing any electronic key, electronic data message, or electronic document, book, register, correspondence, information or other material pursuant to any powers conferred under the *Electronic Commerce Act of 2000*;<sup>42</sup>
- i. Any confidential information supplied by the contractors in mineral agreements, and financial or technical assistance agreements pursuant to the *Philippine Mining Act of 1995* and its Implementing Rules and Regulations (IRR), during the term of the project to which it relates;<sup>43</sup>
- J. Information received by the Department of Tourism (DOT) in relation to the accreditation of accommodation establishments (such as hotels and resorts) and travel and tour agencies;<sup>44</sup>

<sup>&</sup>lt;sup>36</sup> Section 26, *Philippine Statistical Act of 2013* (RA No. 10625); and Section 4, *Commonwealth Act No. 591*. May be invoked only by the PSA.

<sup>&</sup>lt;sup>37</sup> Section 24(c), Social Security Act of 1997 (RA No. 1161, as amended by RA No. 8282).

<sup>&</sup>lt;sup>38</sup> Section 29, Philippine AIDS Prevention and Control Act of 1998 (RA No. 8504).

<sup>&</sup>lt;sup>39</sup> Section 34, *Philippine Competition Act* (PCA), RA No. 10667 and Section 13, Rule 4 of the IRR of PCA. This exception can be invoked by the Philippine Competition Commission subject to well-defined limitations under the PCA.

<sup>40</sup> Section 81, EO No. 226 (s. 1987), as amended.

<sup>41</sup> Section 9, Government Procurement Reform Act (RA No. 9184).

<sup>&</sup>lt;sup>42</sup> Section 32, Electronic Commerce Act of 2000 (RA No. 8792).

<sup>43</sup> Section 94(f), Philippine Mining Act of 1995 (RA No. 7942).

<sup>44</sup> Section 1, Rule IX, DOT MC No. 2010-02 (Rules and Regulations to Govern, the Accreditation of

- k. The fact that a covered transaction report to the Anti-Money Laundering Council (AMLC) has been made, the contents thereof, or any information in relation thereto:45
- I. Information submitted to the Tariff Commission which is by nature confidential or submitted on a confidential basis:46
- m. Certain information and reports submitted to the Insurance Commissioner pursuant to the Insurance Code:47
- n. Information on registered cultural properties owned by private individuals:48
- o. Data submitted by a higher education institution to the Commission on Higher Education (CHED):49 and
- p. Any secret, valuable or proprietary information of a confidential character known to a public officer, or secrets of private individuals;50
- 6. Information of which a premature disclosure would:
  - a. in the case of a department, office or agency which agency regulates currencies, securities, commodities, or financial institutions, be likely to lead to significant financial speculation in currencies, securities, or commodities, or significantly endanger the stability of any financial institution; or
  - b. be likely or significantly frustrate implementation of a proposed official action, except such department, office or agency has already disclosed to the public the content or nature of its proposed action, or where the department, office or agency is required by law to make such disclosure on its own initiative prior to taking final official action on such proposal.<sup>51</sup>
- 7. Records of proceedings or information from proceedings which, pursuant to law or relevant rules and regulations, are treated as confidential or privileged, including but not limited to the following:

<sup>45</sup> Section 9(c), Anti-Money Laundering Act of 2001, as amended. May be invoked by AMLC, government banks and its officers and employees.

<sup>46</sup> Section 10, Safeguard Measures Act.

<sup>&</sup>lt;sup>47</sup> Section 297 in relation with Section 295 and Section 356, The Insurance Code (as amended by RA No. 10607).

<sup>48</sup> Section 14, National Cultural Heritage Act of 2009 (RA No. 10066).

<sup>49</sup> CHED Memorandum Order No. 015-13, 28 May 2013.

<sup>&</sup>lt;sup>50</sup> Articles 229 and 230, Revised Penal Code; Section 3(k), Anti-Graft and Corrupt Practices Act (RA No. 3019); Section 7(c), Code of Conduct and Ethical Standards for Public Officials and Employees (RA No. 6713); Section 7, Exchange of Information on Tax Matters Act of 2009 (RA No. 10021); and Section 6.2, Securities Regulation Code (RA No. 8799).

<sup>51</sup> Section 3(a) Rule IV Rules on CCESPOE

- Mediation and domestic or international arbitration proceedings, including records, evidence and the arbitral awards, pursuant to the Alternative Dispute Resolution Act of 2004;<sup>52</sup>
- b. Matters involved in an Investor-State mediation;53
- Information and statements made at conciliation proceedings under the Labor Code;<sup>54</sup>
- Arbitration proceedings before the Construction Industry Arbitration Commission (CIAC);<sup>55</sup>
- e. Results of examinations made by the Securities and Exchange Commission (SEC) on the operations, books and records of any corporation, and all interrogatories propounded by it and the answers thereto;<sup>56</sup>
- f. Information related to investigations which are deemed confidential under the Securities Regulations Code,<sup>57</sup>
- g. All proceedings prior to the issuance of a cease and desist order against pre-need companies by the Insurance Commission; <sup>58</sup>
- Information related to the assignment of the cases to the reviewing prosecutors or the undersecretaries in cases involving violations of the Comprehensive Dangerous Drugs Act of 2002;<sup>59</sup>
- i. Investigation report and the supervision history of a probationer:60
- j. Those matters classified as confidential under the Human Security Act of 2007;<sup>61</sup>

<sup>&</sup>lt;sup>52</sup> Sections 9, 23 and 33, Alternative Dispute Resolution (ADR) Act of 2004 (RA No. 9285); and DOJ Circular No. 98 (s. 2009) or the IRR of the ADR Act.

<sup>&</sup>lt;sup>53</sup> Article 10, International Bar Association Rules for Investor-State Mediation.

<sup>54</sup> Article 237, Labor Code.

<sup>&</sup>lt;sup>55</sup> Section 7.1, Rule 7, CIAC Revised Rules of Procedure Governing Construction Arbitration.

<sup>&</sup>lt;sup>56</sup> Section 142, *Corporation Code*. May be invoked by the SEC and any other official authorized by law to make such examination.

<sup>&</sup>lt;sup>57</sup> Sections 13.4, 15.4, 29.2 (b), and 64.2 of the Securities Regulation Code.

<sup>&</sup>lt;sup>58</sup> Section 53(b)(1) of the *Pre-Need Code of the Philippines*. The confidentiality of the proceedings is lifted after the issuance of the cease and desist order.

<sup>&</sup>lt;sup>59</sup> DOJ Department Circular No. 006-16 (No. 6), 10 February 2016.

<sup>60</sup> Section 17, Probation Law of 1976 [PD No. 968 (s.1976)].

<sup>&</sup>lt;sup>61</sup> Sections 0, 13, 14, 20, 22 and 24, 14, ..., 0, ..., 4, ..., 4, ..., 5, ...,

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- k. Preliminary investigation proceedings before the committee on decorum and investigation of government agencies;<sup>62</sup> and
- Those information deemed confidential or privileged pursuant to pertinent rules and regulations issued by the Supreme Court, such as information on disbarment proceedings, DNA profiles and results, or those ordered by courts to be kept confidential;<sup>63</sup>
- Matters considered confidential under banking and finance laws and their amendatory laws, such as:
  - a. RA No. 1405 (Law on Secrecy of Bank Deposits);
  - b. RA No. 6426 (Foreign Currency Deposit Act of the Philippines) and relevant regulations;
  - c. RA No. 8791 (The General Banking Law of 2000);
  - d. RA No. 9160 (Anti-Money Laundering Act of 2001); and
  - e. RA No. 9510 (Credit Information System Act);
- Other exceptions to the right to information under laws, jurisprudence, rules and regulations, such as:
  - Those deemed confidential pursuant to treaties, executive agreements, other international agreements, or international proceedings, such as:
    - When the disclosure would prejudice legitimate commercial interest or competitive position of investor-states pursuant to investment agreements;<sup>64</sup>
    - (2) Those deemed confidential or protected information pursuant to United Nations Commission on International Trade Law Rules on Transparency in Treaty-based Investor-State Arbitration and Arbitration Rules (UNCITRAL Transparency Rules);<sup>65</sup> and
    - Refugee proceedings and documents under the 1951 Convention Relating to the Status of Refugees, as implemented by DOJ Circular No. 58 (s. 2012);

<sup>&</sup>lt;sup>62</sup> Section 14, Civil Service Commission Resolution No. 01-0940.

<sup>&</sup>lt;sup>53</sup> Section 18, Rule 139-B and Section 24, Rule 130 of the Rules of Court; and Section 11 of the Rule on DNA Evidence, A.M. No. 06-11-5-SC.

<sup>&</sup>lt;sup>64</sup> Examples: Article 20 (2), ASEAN Comprehensive Investment Agreement; Article 15 (2) Agreement on Investment under the Framework Agreement on the Comprehensive Economic Cooperation between the ASEAN and the Republic of India; and Article 15 (2) of the Agreement on Investment under the Framework Agreement on the Comprehensive Economic Cooperation among the Government of the Member Countries of the ASEAN and the Republic of Korea.

- b. Testimony from a government official, unless pursuant to a court or legal order:66
- c. When the purpose for the request of Statement of Assets, Liabilities and Net Worth is any of the following:
  - any purpose contrary to morals or public policy; or
  - (2) any commercial purpose other than by news and communications media for dissemination to the general public:67
- d. Lists, abstracts, summaries of information requested when such lists, abstracts or summaries are not part of the duties of the government office requested:68
- e. Those information and proceedings deemed confidential under rules and regulations issued by relevant government agencies or as decided by the courts:69
- f. Requested information pertains to comments and disclosures on pending cases in judicial proceedings;<sup>70</sup> and
- g. Attorney-client privilege existing between government lawyers and their client.71

<sup>&</sup>lt;sup>66</sup> Senate v. Neri, supra; Senate v. Ermita, supra.

<sup>&</sup>lt;sup>67</sup> Section 8(D), Code of Conduct and Ethical Standards for Public Officials and Employees.

<sup>68</sup> Belgica v. Ochoa, G.R. No. 208566, 19 November 2013; and Valmonte v. Belmonte Jr., G.R. No. 74930, 13 February 1989, 252 Phil. 264.

<sup>&</sup>lt;sup>69</sup> Examples: 2012 Guidelines and Procedures in the Investigation and Monitoring of Human Rights Violations and Abuses and the Provision of CHR Assistance; Government Service Insurance System's Rules of Procedure of the Committee on Claims; National Labor Relations Commission Resolution No. 01-02, Amending Certain Provisions of the New Rules of Procedure of the National Labor Relations Commission, 08 March 2002; Department of Agrarian Reform MC No. 07-11, 19 July 2011; Department of Social Welfare and Development MC No. 021-12, 16 October 2012; and Section 42, Investment Company Act (RA No. 2629); When the information requested is not a matter of public concern or interest as decided in Hilado v. Judge Amor A. Reves G.R. No. 163155, 21 July 2006

ppendix F. Inventory of Exceptions to Executive Order No. 2 (s. 2016)